

Republic of the Philippines  
DEPARTMENT OF TRANSPORTATION  
MEMORANDUM CIRCULAR NO. 2020-020  
Series of 2020

GUIDELINES ON THE ACCREDITATION AND SUPERVISION OF VALUE ADDED SERVICE PROVIDERS FOR THE PRIVATE MOTOR VEHICLE INSPECTION SYSTEM (PMVIS) AUTOMATED INSPECTION AND REGISTRATION SYSTEM

WHEREAS, on 18 August 2019, the DOTI issued Memorandum Circular No. 2019-020 setting forth the revised Guidelines for the Inspection Certificate (IC) and the Inspection Certificate for the Issuance of an Authorization Certificate. As a condition for the issuance of the Authorization Certificate to the PMVIS, the Order mandates that it must possess the necessary equipment, facilities and database capability of being interfaced with the LTO's Database (Section 1: Authorization); enumerated, among others, as follows:

- 1. Projected Lane Requirement;
- 2. Documentary Requirements;
- 3. Personnel;
- 4. General Requirements;
- 5. Main System Control Computer;
- 6. Motor Vehicle Inspection Report (MVIS);
- 7. Inspection of Vehicles;
- 8. Hardware and Software Requirements;
- 9. Security of Data, Interface and Systems;
- 10. System Requirements;
- 11. Inspection Procedures;
- 12. Inspection Base Fees; and
- 13. Post-Inspection Procedures.

WHEREAS, on 18 February 2019, the DOTI issued Department Order No. 2019-022 setting the system on the Privatization of the Motor Vehicle Inspection Centers (MVICs) through the issuance of Authorization Certificate. By virtue of the said Order, the PMVIS is required to be fully automated and capable of being interfaced with the LTO's Database (Section 1: Authorization); enumerated, among others, as follows:

- 1. Annual Performance Audit;
- 2. Curing of deficiencies;
- 3. Integrity;
- 4. Financial Capacity;
- 5. Compliance;
- 6. After-sales service requirements.

WHEREAS, on 13 March 2019, the DOTI issued Department Order No. 2019-020 setting forth the revised Guidelines for the Inspection Certificate (IC) and the Inspection Certificate for the Issuance of an Authorization Certificate. As a condition for the issuance of the Authorization Certificate to the PMVIS, the Order mandates that it must possess the necessary equipment, facilities and database capability of being interfaced with the LTO's Database (Section 1: Authorization); enumerated, among others, as follows:

WHEREAS, the LTO Office Information and Communication Technology (ICT) Infrastructure (Data Center and LAN) serves as the repository of motor vehicle inspection reports, among others;

WHEREAS, the PMVIS Steering Committee under Resolution No. PMVIS-SC-19-020 recommended the establishment of a single tool and solution to be developed and maintained by accredited Value-Added Service Providers (VASPs) that will enable the automated inspection machines used by Private Motor Vehicle Inspection Centers (PMVICs) to interface with the Land Transportation Management System (LTMS) and the DOTI Database Server for real-time and on-line updating, validation and submission of inspection reports;

WHEREAS, the accredited VASP shall develop, operate and maintain a front-end solution that will interface with the DOTI/LTO PAIR System, electronically connecting the nationwide network of PMVICs to the DOTI Database Server and LTMS as a conduit for the automated inspection and registration of private motor vehicles;

WHEREAS, in order for the DOTI/LTO to fully mandate of providing functional efficiency in achieving the objectives set forth in the Motor Vehicle Inspection System, using the best available ICT solutions, there is a need to set the requirements governing the accreditation, operation and maintenance of the VASP (VASPs) who possess the required technical expertise and financial capability to develop, operate, maintain a VASP front-end solution that will connect and interface with the DOTI/LTO PAIR System;

WHEREAS, in order for the DOTI/LTO to fully mandate of providing functional efficiency in achieving the objectives set forth in the Motor Vehicle Inspection System, using the best available ICT solutions, there is a need to set the requirements governing the accreditation, operation and maintenance of the VASP (VASPs) who possess the required technical expertise and financial capability to develop, operate, maintain a VASP front-end solution that will connect and interface with the DOTI/LTO PAIR System;

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SECTION 8  
VASP RESOURCES

The accredited VASP must be able to provide the following:

- I. Manpower
  - a. Must have the required manpower/technical personnel dedicated to the administration, management and operation of the VASP front-end solution;
  - b. Manpower must have education, training or skills in the fields of enterprise system design and development, software applications development, database architecture and administration, network design and administration, network security, project management and IT training;
  - c. Must have relevant experience, expertise and exposure in LTO Motor Vehicle Registration process, procedures and related operations; and
  - d. Must have the required manpower to provide technical support to the Regional Offices of the LTO with substantial ICT-network facilities and PMVICs.
- II. VASP ICT Facilities
  - a. Must possess the required ICT hardware (servers, workstations and other devices), network communication/network security solutions and devices, and other related and necessary devices and equipment owned by the VASP, such as the following:
    - i. Multiple Internet Service Provider for redundancy/load balancing/failover;
    - ii. Large redundant data storage with petabytes of size;
    - iii. Multiple In-House Web-Servers for client platform facility;
    - iv. Multiple layers of firewalls for Network Security (Perimeter and DMZ); and
    - v. Digital Network Devices.
  - b. Must have adequate facilities or provisions for the implementation of business continuity and disaster management plan with a (dedicated) Room and Cooling system and (24) UPS and back-up power generator;
  - c. Must have the capability to acquire adequate technical support facilities in the Regional Offices of the LTO with substantial ICT-network facilities.
- III. Financial Capability and Resources
  - The VASP must have the financial capacity to sustain the operations of all of the modules, functions and components of the PMVICs e-System, as stated in the immediately succeeding Section.

SECTION 9  
DOCUMENTATION REQUIREMENTS

After compliance with the parameters set forth by the Steering Committee, a non-disclosure, pass or fail criteria shall be used by the Steering Committee, through the Technical Working Group in the evaluation of the following requirements:

- (1) Fully accomplished Accreditation Application Form under oath, together with the following:
  - a. Company Profile;
  - b. Inventory of ICT Resources (Capacity and Capability).
    - i. Name of Principal and Alternate ICT Support Specialist, together with academic background, relevant work and experience and areas of expertise (with system set-up and network layout); and
    - ii. Licensed Software (complete description of system executable file, system security policy and document of man, software, job programs, or other files).
- (2) SEC Certificate of Registration and Articles of Incorporation and By-Laws and latest General Information Sheet and Board Resolution issued by the Corporate Secretary specifying the name of the authorized representative who will be an officer of the corporation/enterprise providing a minimum net-worth capital of ₱50,000,000.00;
- (3) Certified True Copy of Mayor's Permit or Business Permit or Official Receipt evidencing renewal of approval subject to the submission of the renewed Mayor's Permit of Business Permit;
- (4) BIR Certificate of Registration and TIN Number;
- (5) Audited Financial Statements stamped received by the BIR for the immediately preceding three (3) taxable years, showing that the applicant is financially capable to operate the registration for the full term of the payments made (₱15 Million Pesos);
- (6) Annual Income and Business Tax Returns (IAT or Percentage Tax) duly filed with the BIR under the Electronic Filing and Payment System (EFPS) and duly validated confirmation on an invoice of the last payments made (₱15 Million Pesos);
- (7) Fully notarized Bank Certificate showing a balance amounting to Fifty Million Pesos (₱50,000,000.00);
- (8) Anti-Graft Certificate (Republic Act No. 3019);
- (9) Organizational structure and bio-data of principal officers and technical staff who will be deployed to the project, showing their job descriptions, responsibilities and qualifications;
- (10) Non-Disclosure Agreement (NDA) and Compliance with Data Privacy Policy;
- (11) Detailed information of at least one (1) similar or related operations system designed for clients within the last five (5) years, including the following: (a) Client profile; (b) Narrative description of the system; (c) Data and network architecture of the said Project; (d) description of the functions and services of the client which were automated; (e) proof of satisfactory completion of the project;
- (12) Detailed Project Proposal showing how the requirements of the Steering Committee will be delivered by the VASP front-end solution, as follows:
  - a. Physical security procedure and guidelines to indicate the Modules and measures to be used to maintain safe operating conditions of the transmitter and controls to secure the same from intrusion, cyber-attack, actual physical damage and natural disasters;
  - b. Project Management Plan to show how the Project will be managed from project completion, deployment and operation, as well as the fees that will be imposed for the VASP front-end PMVIC system users and other fees as may be assessed; and
  - c. Data Storage Capacity of at least 5 Petabytes, broken into 15TB Minimum Multiple Enterprise Systems, to back-up the inspection process, the data collected shall be saved in the Internal PMVIC Database. Only upon the completion of the entire inspection process will the VASP securely upload in "real-time" the inspection results to the LTMS and DOTI Database Server;
- (13) Business Continuity and Disaster Recovery Plan covering network security procedures, back-up and disaster recovery procedures, other resources and controls to ensure uninterrupted access and procedures to resume normal business operations in disaster cases;
- (14) A certification issued by the Information Commission upon recommendation by the PMVIC Accreditation Inspector (PAI) that the VASP shall be able to directly interface with at least three (3) brands of Motor Vehicle Inspection machines; and
- (15) A certification under oath by the VASP applicant that he/she is not related by consanguinity or affinity within the third (3rd) degree to any member of the Steering and Authorization Committees, Technical Working Groups and Secretariat.

Renewal of Accreditation

- (1) Fully accomplished Renewal Form, under oath;
- (2) Certified True Copy of Mayor's Permit or Business Permit or Official Receipt evidencing renewal of approval subject to the submission of the renewed Mayor's Permit of Business Permit;
- (3) Income Tax Return for the immediately preceding year, duly stamped received by the BIR;
- (4) Affidavit attesting to a continuing compliance with all the requirements unless there are changes therein which shall be duly reflected in the application and submitted to the Steering Committee or its duly authorized representatives or its duly authorized representatives;
- (5) Latest list of Establishment; and
- (6) Latest ISO Quality Management Standard as an ICT Service Provider upon renewal of accreditation.

SECTION 10  
VASP SOFTWARE AND HARDWARE REQUIREMENTS

The VASP shall be required to submit the following as proof of meeting the minimum software and hardware requirements:

- (1) System set-up and gigabit network layout of internal systems;
- (2) List of physical servers (Processors, Core, Memory, Operating System (Windows, Linux), database number of licensed host (any Hyper-V, VMware, etc.) and storage capacity);
- (3) System security policy;
- (4) List of security appliance used (Firewall, brand, model, update subscription expiration);
- (5) List of Internet Service Providers, type of connection (DSL, fiber or leased line), bandwidth capacity, static IP addresses;
- (6) System Documentation;
- (7) Data recovery and backup procedures and schedules;
- (8) Data Privacy Procedures Manual;
- (9) List of VASP PMVIC clients with the following details for each:
  - (a) PMVIC Name and Address;
  - (b) Number of Lanes for LT and MC;
  - (c) Brand, make and model/year of vehicle;
  - (d) Equipment brand and serial numbers;
  - (e) Main Database Server (MDS) brand and specs (Memory, Processor and HDX capacity);
  - (f) CCTV Brand and storage capacity and total number of (24) hours from the time the VASP shall be required to upload in real-time by the appropriate offices as maybe designated or determined by the Steering Committee;

SECTION 11  
VASP DATA SECURITY, TRANSMISSION AND RETENTION

- 1. VASP must support industry standards in cryptographic protocols designed to provide confidentiality and integrity of data such as SSL, and TLS;
- 2. All data transmissions from PMVIC to VASP servers and vice versa (if supported) must be encrypted;
- 3. All data transmissions from VASP to DOTI Database Server and LTMS must be encrypted;
- 4. Must ensure that all data collected or received by the VASP becomes and remains the exclusive property of the DOTI/LTO. The VASP shall not copy, reuse, reuse or disseminate information to any person or entity other than the DOTI/LTO without advance specific written permission from the Steering Committee or its duly authorized representatives or its duly authorized representatives;
- 5. DOTI/LTO shall be provided with incident reports twenty-four (24) hours from the time the VASP fails to upload data in real-time by the appropriate offices as maybe designated or determined by the Steering Committee;
- 6. The VASP must strictly validate the authorization status of the PMVIC and enable the automatic logging of uploads (image, video and data) from PMVICs with expired, suspended and revoked authorization status by the appropriate offices as maybe designated or determined by the Steering Committee;
- 7. All uploads shall adhere to the twenty-four (24) hours grace period. Time computation for deauthenticated uploads shall not be more than twenty-four (24) hours from the deadline the vehicles were inspected.

8. During the testing period, demo data may be uploaded to the DOTI Database Server and LTMS; however, no demo data shall be maintained as said server after the testing period;

9. Digital images uploaded to DOTI Database Server and LTMS must be at least 720p (1280x720) pixels or greater in resolution.

The VASP shall maintain a record of its database, including the main, backup and PMVIC local database of motor vehicles details, inspection results and pictures, for a period of one (1) year only. Thereafter, said record shall be purged permanently.

SECTION 12  
OTHER CONDITIONS FOR ACCREDITATION AS VASP

The selected VASP shall comply with the following terms and conditions before the issuance of accreditation certificate by the Steering Committee:

- 1. Enter into a Service Level Agreement (SLA) with the Steering Committee or its duly designated office, identifying its duties and responsibilities, standards of services to be provided, service targets, business continuity plan among others;
- 2. Enter into a Non-Disclosure Agreement (NDA) with the Steering Committee or its duly designated office, which shall provide for the protection of tradeable information and shall not be a part of their duties to process and maintain confidential information;
- 3. Pay a One-Time VASP Accreditation Fee of One Million Pesos (P1,000,000.00) and annual fee in an amount equivalent to one percent (1%) of the gross revenues;
- 4. Post a performance bond in the amount of ₱5,000,000.00 which shall be made available for any pecuniary damage for any breach of its undertaking as VASP and which amount shall be limited in favor of the LTO in the event that it is established that the selected VASP is in default in any of its obligations under the IC and other rules and regulations as may be implemented by the DOTI and LTO.

SECTION 13  
THE PMVIC AUTOMATED INSPECTION AND REGISTRATION SYSTEM (PAIR SYSTEM)

The VASP and the Motor Vehicle Inspection System-Project Management Office (MVIS-PMO) shall establish an RFID and/or QR Code System that is linked to the DOTI Database Server and the LTO-IT or its duly designated office. The system shall be able to read and process data and/or information (i.e. Vehicle Plate Number, Motor Vehicle File Number, Engine Number and all other necessary information that the DOTI and/or LTO deems necessary).

The VASP software system must be capable of reading the RFID and/or QR Code assigned to a certain vehicle and must be able to interface to the DOTI Database Server and LTO-IT System.

High-resolution (not less than 720p) images of the Visual Inspection showing the front, side and rear of the vehicle with the plate number clearly shown shall be uploaded in real-time to the DOTI Database Server and LTO-IT System and immediately through the assigned QR Code. In order to avoid misreading of results pending synchronization with the server and/or upload, only those programmed and registered with the VASP can be used for the Visual Inspection.

Machine Operated Inspection results, such as but not limited to, braking, suspension, lights, emission, calibration and other tests conducted by the PMVIC machine shall be made available to the DOTI Database Server.

To ensure that no manipulation of results are done within the PMVIC, all Visual Inspection or Machine Operated Inspection results shall only be available to the vehicle owner after the Pass or Fail results have been uploaded to the DOTI Database Server and LTO-IT System.

The Pass or Fail result shall be updated to the DOTI System.

A vehicle that fails after the Visual Inspection on the Machine Inspection shall be required to make the necessary repairs within seven (7) days and shall be required to undergo a repeat testing in the same amount of time. The standard Pass (₱500.00) and Fail (₱1,000.00) rates shall be increased or decreased by the DOTI and LTO. After the lapse of seven (7) days, the re-test shall be charged as if it was a new test.

During the vehicle inspection, the vehicle owner shall not be allowed inside the testing floor and all of them remain in the customer lounge with a view of the testing floor either directly or through a glass observation window. The vehicle owner will also be able to scan the QR Code and monitor the testing progress online in real time.

Pre-inspection

The vehicle is subjected to a pre-inspection check to determine whether the vehicle is present in the LTMS vehicle database. The operator checks the vehicle using a VASP enabled tablet on a pre-designated spot on the testing floor. If the vehicle is present in the LTMS vehicle database, the operator informs the Client to proceed to the next step. If the vehicle is not present in the LTMS vehicle database, the operator informs the Client to proceed to the nearest LTO District Office to have their vehicle added onto the LTMS database before returning to the PMVIC.

There are three ways to check the vehicle during pre-inspection as follows:

- i) RFID - Using an RFID gun or reader against the tablet, the operator scans the RFID scanner and the vehicle. The VASP facilitates the data via the VASP interface and populates the PMVIC client software removing typographic mistakes from the operator.
- ii) QR Code - Using a 1000 accuracy scanner, the operator scans the QR Code found on the lower right corner of the vehicle plate. The VASP facilitates the data through the PMVIC client software removing typographic mistakes from the operator.
- iii) Manual Search - The operator can enter the plate number and do a manual search in the LTMS vehicle database. The VASP queries the LTMS to retrieve LTO approved vehicle data fields.

Queueing

The VASP shall provide for an online scheduling and booking facility for the PMVIC. A PMVIC Client who has a booking made through the VASP website may immediately proceed to the Payment Window for verification and payment.

If the PMVIC Client is a walk-in, the PMVIC Client proceeds to the Encoder Window to have the vehicle information (i.e. Vehicle Plate Number, Motor Vehicle File Number, Engine Number and all other necessary information that the DOTI and/or LTO deems necessary) entered before returning to the LTMS database before returning to the PMVIC.

Payment

The VASP must establish a payment facility for online payment using either a debit or credit card through its online scheduling website. This party payment procedure, such as but not limited to, GoCash, PayMaya, BayLabs, LDC Payment Centers, Pal Mall, etc. may also be integrated into the online scheduling system of the VASP.

If the PMVIC Client is paying in cash, the Client can wait for his or her queue number to be called before proceeding to the Payment Window.

Vehicle Inspection Phase

This phase is where the vehicle goes through a thorough inspection based on the guidelines set all agencies involved. The configuration, the status of the site layout and/or traffic used to perform the inspection.

A duly accredited Motor Vehicle Inspection Technician (MVIS) starts the vehicle inspection by logging into the system using the booking information and enable the facility to track the performance of the MVIIT the operational control of the MVIIT. Only one MVIIT will inspect a particular vehicle to ensure accountability and responsibility falls to one MVIIT when an issue arises with the vehicle.

SECTION 11  
CUSTOMER RELATIONS MANAGEMENT

The VASP shall be required to establish a Customer Relations Management Center that shall respond to customer complaints regarding PMVIC. The VASP shall not be allowed to proceed to its own expense a hotline number that can accommodate fifteen (15) calls at the same time.

The VASP shall establish an email and/or SMS system for reporting any complaints made against any PMVIC.

SECTION 12  
ACCREDITATION PERIOD

The accredited VASP shall be given accreditation status for a period of five (5) years, subject to an annual audit and evaluation of the quality of its compliance and performance as required by the SLA and compliance with the eligibility requirements as set forth in Section 3 of this MC.

SECTION 13  
FEES PAYABLE TO THE VASP

The accredited VASP shall be allowed to collect fees from the PMVIC, with their fee structure to be approved based on prevailing 1) Contractual fees, service conditions and systems sustainability requirements, among others. The market determined fee for the use of the PMVIC e-System shall be based on a per-use basis and shall be made upon approval of the Steering Committee.

SECTION 14  
PERIODIC REVIEW

In compliance with the Implementing Rules and Regulations of Republic Act No. 8749 otherwise known as the Clean Air Act, the DOTI is mandated to conduct vehicle test utilizing an MVIS or through accredited PMVIC. Thus, in order to ensure that the accredited PMVIC are conducting vehicle testing in accordance with R.A. 8749 and its Implementing Rules and Regulations, the DOTI may conduct periodic or random reviews either physically or remotely by reviewing the data uploaded by the VASP to the DOTI Server.

SECTION 15  
PENALTY CLAUSE

Failure to comply with the terms, rules and regulations as provided in this MC and the commitment of other obligations to participate by the Steering Committee shall be subject to corresponding penalties and/or sanctions without prejudice to the filing of appropriate criminal and/or administrative charges. The Steering Committee is hereby authorized to issue and promulgate rules and regulations regarding specific violations, penalties, and fines to be imposed in relation to A.C. 2020 - 021 of this Circular.

SECTION 16  
OWNERSHIP OF DATA

All records submitted, processed and stored in the DOTI Database and the LTMS shall be owned by the DOTI/LTO.

SECTION 17  
REFUNDING CLAUSE

All issuances inconsistent with this Memorandum Circular are hereby suspended and/or repealed.

SECTION 18  
SEPARABILITY CLAUSE

If any part or provision of this Memorandum Circular is held unconstitutional or invalid, other parts or provisions which are not affected shall continue to remain in full force and effect.

SECTION 19  
EFFECTIVITY

This Memorandum Circular shall take effect immediately after completion of its publication in a newspaper of general circulation.

SECRETARY

26 NOV 2020